

TOP SECRET

**TOP SECRET**

ANNEX A-2

22 NOVEMBER 1946 MEMORANDUM FROM THE COORDINATOR  
OF JOINT OPERATIONS TO THE CHAIRMAN, USCICC.

TOP SECRET

AS-12-22466

WDGAS-12

22 November 1946

MEMORANDUM FOR CHAIRMAN, USCICC

SUBJECT: Priority Problems

1. Reference is made to your memorandum dated 24 October 1946, same subject as above, wherein it is stated "that contemplated changes in priority which might require major shifts in emphasis should be referred to USCICC for decision."

2. The Joint Memorandum of 10 March 1945 signed by the Chief of Staff, U.S. Army, and the Chief of Naval Operations, authorizing the establishment of USCIB (then ANCIB) states in part, "With respect to all matters pertaining to the collection, research, production, compilation, dissemination and security of communication intelligence, the Board will (a) Coordinate the plans and operations of the communication intelligence organizations of the Army and Navy." (underscoring supplied.) This "charter" memorandum does not establish USCIB as an authority competent to cut across Army or Navy command channels. Changes in priority and major shifts in emphasis are clearly a command responsibility. It is felt that, in the last analysis, such matters must necessarily remain a matter for decision within the War Department in the case of Army Security Agency and the Navy Department in the case of Supplementary Activities.

3. Since no organization can properly perform its mission if the principle of unity of command is set aside, the Coordinator of Joint Operations cannot concur in the proposal that "major shifts in emphasis should be referred to USCICC for decision." The member agencies of USCICC are not equal partners in the conduct of communication intelligence operations. The War and Navy Departments, as the active agents, must reserve to themselves decisions which affect the actual conduct of operations.

Army, Navy and NSA  
review(s) completed.

HAROLD G. HAYES  
Colonel, Signal Corps  
Coordinator of Joint Operations